

Message Text

CONFIDENTIAL

PAGE 01 STATE 225320

44-60

ORIGIN EUR-12

INFO OCT-01 ISO-00 FEA-01 GSA-01 DODE-00 RSC-01 /016 R

DRAFTED BY EUR/RPM:JHKING

APPROVED BY EUR/RPM:EJSTREATOR

EUR/RPM:VLEHOVICH

OP/GSA:RGRIFFITH

FEA:JMORRIS

----- 100666

P R 112241Z OCT 74

FM SECSTATE WASHDC

TO OIC PTC

INFO USMISSION NATO

ALL NATO CAPITALS

C O N F I D E N T I A L STATE 225320

PASS FOLLO'ING VIA THE NATO-WIDE COMMUNICATIONS SYSTEM

PP RF A RFP RWFWD RWFWE RFWF RFWG RFWH RFWI

RFWK RFWL RFWM RFWN RFWO RWFUP RFWQ RFWR RFWZ

FM WASHINGTON

TO AIG 6006

AIG 6007

PARIS

B T

NATO CONFIDENTIAL FROM WASHINGTON

BRUSSELS, FOR MINISTERE DES AFFAIRES ECONOMIQUES, ATTN:

MR. SCHOEVAERDTS

OTTAWA, FOR NATIONAL ENERGY BOARD, ATTN: MR. JENKINS

COPENHAGEN, FOR MINISTRY OF COMMERCE, ATTN: MR. HANSEN

PARIS, FOR MINISTERE DE DEVELOPPEMENT INDUSTRIEL ET

SCIENTIFIQUE, ATTN: M. HURE

BONN: FOR MINISTRY OF ECONOMIC AFFAIRS, ATTN: MR. KEILING

ATHENS: FOR MINISTRY OF NATIONAL ECONOMY, ATTN: MR.

MADONIS

ROME: FOR MINISTERIO INDUSTRIA, COMMERCIO ET ARTIGIANATO,

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 225320

ATTN: DR. PELLEGRINI

LUXEMBOURG, FOR HAUT COMMISSARIAT DE LA PROTECTION
NATIONALE, ATTN: MAJ. KIMMES
THE HAGUE, FOR MINISTRY OF ECONOMIC AFFAIRS, ATTN: MR.
SCHOUTEN AND MR. VAN EUPEN
OSLO, FOR DET KONGELIGE DEPT. FOR HANDEL OG SKIPSFART,
ATTN: MR. PIHL
ANKARA, MOD PASS NATO DEPT., MINISTRY OF FOREIGN AFFAIRS
LONDON, FOR DEPT. OF TRADE AND INDUSTRY, ATTN: MR. KELLY
SHAPE, FOR LANDA DIVISION, ATTN: LTC MARTIN
LISBON, FOR MINISTRY OF FOREIGN AFFAIRS
REYKJAVIK, PASS TO DIRECTOR ICELANDIC COASTGUARDS
NATO HQ FOR CEP DIRECTORATE
(CEP DIRECTORATE PLEASE PASS INFO COPIES TO PERMANENT
SCEPC REPS ON NATIONAL DELEGATIONS)

SUBJECT: CIVIL EMERGENCY PLANNING: TERMS OF REFERENCE
-- FOR THE NATO WARTIME OIL ORGANIZATION (NWO)

REF: (A) AC/98-D/727; (B) AC/98-WP/96 (REVISED);
-- (C) AC/98-D/284 (16 FEB 67)

A. THE SENIOR CIVIL EMERGENCY PLANNING COMMITTEE,
MEETING IN REINFORCED SESSION ON OCTOBER 2-4, 1974, RE-
VISED ITS GUIDANCE TO THE PLANNING BOARDS AND COMMITTEES
(PB AND CS) CONCERNING THE EXAMINATION OF NCWAS (REF B).
DOCUMENT AC/98-WP/96 (REVISED) NOW CONTAINS THE FOLLOW-
ING GUIDANCE: QUOTE IT IS POINTED OUT THAT THE EXAMINA-
TION ENVISAGED IN PARAGRAPHS 14 AND 17 OF C-M (71) 17 ...
OF EACH NCWA WILL INCLUDE A REVIEW AND, AS NECESSARY, A
REVISION OF ITS TERMS OF REFERENCE. UNQUOTE

B. THE UNITED STATES BELIEVES THAT A REVIEW AND POSSIBLE
REVISION OF THE TERMS OF REFERENCE (TOR) FOR THE NWO
MIGHT BE IN ORDER. THE TORS HAVE NOT BEEN CHANGED FOR
SEVERAL YEARS AND SHOULD BE RE-EXAMINED TO INSURE THAT
THEY PERMIT THE DEGREE OF OPERATIONAL AND PLANNING FLEXI-
BILITY NOW REQUIRED BY THE SENIOR COMMITTEE. WE ALSO
BELIEVE THAT THE TORS FOR THE NWO SHOULD BE REVIEWED
AS AN INTEGRAL PART OF THE OVERALL EXAMINATION OF NCWA
READINESS NOW BEING UNDERTAKEN BY THE PETROLEUM PLANNING
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 225320

COMMITTEE (PPC).

C. IN ORDER TO PLACE THIS SUBJECT ON THE AGENDA FOR THE
FALL MEETING OF THE PPC AS WELL AS TO STIMULATE DISCUSSION
ON THE ISSUE, THE UNITED STATES HEREWITH SUBMITS FOR THE
CONSIDERATION OF THE PPC A PAPER CONTAINING A REDRAFT OF
THE TORS FOR THE NWO. WE BELIEVE THIS REDRAFT MEETS
THE REQUIREMENTS OF THE SENIOR COMMITTEE; HOWEVER, WE

WOULD APPRECIATE YOUR VIEWS ON BOTH THE SUBSTANCE OF THE PAPER AND THE METHOD OF STUDYING THE SUBJECT FURTHER.

D. TEXT OF PAPER FOLLOWS:

--SUGGESTED REVISION OF TERMS OF REFERENCE FOR THE NWO.

1. THE NATO WARTIME OIL ORGANIZATION (NWO) IS TO COORDINATE AND COLLATE DATA AND INFORMATION ON THE SUPPLY AND DEMAND FOR OIL IN THE NATO AREA AND IS TO ENSURE THAT THE OIL SUPPLIES WHICH ARE REFERRED TO IT FOR ALLOCATION ARE DEPLOYED AND USED TO THE BEST ADVANTAGE OF THE ALLIANCE. DETAILED PLANS FOR THE ACTIVATION AND

-

OPERATION OF THE NWO SHOULD BE MADE IN PEACETIME, WITHIN THE FRAMEWORK OF THE NATO ALERT SYSTEM, SO THAT IT CAN BE PUT INTO OPERATION IMMEDIATELY WHEN NEEDED, WITH A VIEW TO ESTABLISHING A FULLY COORDINATED INTER-ALLIED SYSTEM OF SUPPLY IN THE NATO AREA AS SOON AS CONDITIONS ALLOW. PLANS FOR THE ACTIVATION AND OPERATION OF THE NWO SHOULD SPAN A SPECTRUM OF CONTINGENCIES FROM CRISIS IN WHICH WAR APPEARS IMMINENT THROUGH CONVENTIONAL WAR TO NUCLEAR WAR AND ITS AFTERMATH, TAKING INTO ACCOUNT THAT THE NATURE AND RATE OF DEVELOPMENT OF A FUTURE CRISIS OR WAR CANNOT BE FORESEEN AND THUS PROVIDING FOR THE REQUISITE DEGREE OF FLEXIBILITY IN PLANNING.

2. THE NWO MAY BE ACTIVATED BY THE ALERT SYSTEM OR BY DECISION OF THE COUNCIL. IN EITHER CASE, THE ORGANIZATION WILL ACT AS QUICKLY AS POSSIBLE TO DIRECT SUPPLIES TO COUNTRIES WITH INSUFFICIENT AVAILABLE RESERVES TO MAINTAIN MINIMUM ESSENTIAL ACTIVITIES. IT IS RECOGNIZED, CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 225320

HOWEVER, THAT THE ORGANIZATION COULD TAKE TIME TO BECOME FULLY OPERATIONAL. IN THE OPENING PHASE OF THE NWO'S OPERATIONS, CONDITIONS MIGHT WELL MAKE IT IMPRACTICABLE TO ESTABLISH EFFECTIVE INTERNATIONAL CONTROL OF ALLIED OIL SUPPLIES AND THE MAIN BURDEN MAY HAVE TO BE CARRIED AT THE OUTSET BY THE NATIONAL OIL BOARDS (NOBS) OF EACH MEMBER COUNTRY. IT WILL REMAIN THE RESPONSIBILITY OF MEMBER GOVERNMENTS TO EXERCISE EFFECTIVE CONTROL OVER NATIONAL POL STOCKS, BOTH CIVIL AND MILITARY, AND STORAGE FACILITIES. REGARDLESS OF THE EXACT STAGE AT WHICH THE NATIONAL OIL BOARDS WOULD START THEIR DOMESTIC WARTIME CONTROL FUNCTIONS, GOVERNMENTS WILL NEED TO ENSURE THAT THERE ARE ADEQUATE ARRANGEMENTS FOR PROVIDING INFORMATION TO AND MAINTAINING LIAISON WITH THE NWO FROM THE TIME THAT THE ORGANIZATION IS ESTABLISHED.

3. EACH MEMBER COUNTRY WILL DETERMINE THE NATURE OF ITS REPRESENTATION AT THE VARIOUS LEVELS OF THE NWO.

4. IT IS RECOGNIZED THAT SOME MEMBERS OF THE ALLIANCE WILL HAVE NON-NATO COMMITMENTS AND RESPONSIBILITIES. THE EXTENT TO WHICH SUCH EXTERNAL COMMITMENTS WILL AFFECT THE CONTRIBUTION WHICH THE NATO MEMBER COUNTRIES CONCERNED ARE ABLE TO MAKE IN RESPECT OF THEIR OBLIGATIONS TO NATO CAN ONLY BE DETERMINED BY AGREEMENT BETWEEN THE ALLIES IN THE LIGHT OF PRIORITIES ESTABLISHED AT THE TIME IN THE OVERALL INTEREST OF THE ALLIANCE. HOWEVER, TO FACILITATE THE PROGRESS OF PLANNING AND TO SIMPLIFY EXPOSITION OF THE ROLE OF THE NWO, IT IS ASSUMED THAT:

(A) THE OIL REQUIREMENTS OF MEMBER COUNTRIES REPORTED TO THE NWO WILL INCLUDE ALL MILITARY AND CIVIL REQUIREMENTS FOR CONSUMPTION, BOTH NATO AND NON-NATO;

(B) THE NWO WILL NOT, HOWEVER, ADJUDICATE ON REQUIREMENTS OF NATO MEMBERS FOR CONSUMPTION ARISING FROM THEIR NON-NATO RESPONSIBILITIES;

(C) ALL OIL RESOURCES AT THE DISPOSAL OF MEMBER COUNTRIES WILL BE REPORTED TO THE NWO, BUT THE EXTENT TO WHICH THESE RESOURCES WILL BE MADE AVAILABLE TO THE CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 225320

NWO FOR ALLOCATION WILL BE SUBJECT TO THE PROVISION STATED ABOVE.

5. UNDER THE DIRECTION OF A HIGHER AUTHORITY, THE FUNCTIONS OF THE NWO WILL INCLUDE THE FOLLOWING:

(A) TO PROVIDE A FORUM FOR ASCERTAINING THE VIEWS AND CONCERTING THE POLICIES OF ALL MEMBER COUNTRIES ON OIL MATTERS AND TO SUBMIT APPROPRIATE ADVICE ON SUCH MATTERS TO HIGHER AUTHORITY;

(B) TO RECEIVE AND APPLY SUCH DIRECTIVES AFFECTING OIL AS MAY BE ISSUED BY HIGHER AUTHORITY, AND ASSESS AND INTERPRET THEM TO MEMBER COUNTRIES;

(C) TO COORDINATE AND ASSESS MEMBER COUNTRIES' REQUIREMENTS FOR CRUDE OIL AND OIL PRODUCTS, AND TO ALLOCATE ALL RESOURCES AVAILABLE TO IT TO MEET OIL REQUIREMENTS IN THE NATO AREA, TAKING INTO ACCOUNT ANY PRIORITIES ASSIGNED BY HIGHER AUTHORITY;

(D) TO KEEP UNDER CONSTANT REVIEW THE CURRENT SUPPLY

AND DEMAND OF OIL IN MEMBER COUNTRIES (I.E., OPERATIONAL SUPPLY AND SHIPPING PROGRAMS COVERING A PERIOD OF ABOUT THREE MONTHS AHEAD) AND TO SCREEN AND CORRELATE MEMBER COUNTRIES' SUPPLY REQUIREMENTS;

(E) TO SURVEY THE LONGER-TERM TRENDS IN SUPPLY AND DEMAND OF OIL IN THE NATO AREA (I.E., GENERAL SURVEYS OF THE PROSPECTIVE SUPPLY AND DEMAND POSITION OVER A PERIOD OF UP TO TWO YEARS AHEAD) AND TO FORMULATE REMEDIAL MEASURES AS NECESSARY;

(F) TO SUGGEST MEANS BY WHICH MEMBER COUNTRIES MAY BE ABLE TO MEET THEIR REQUIREMENTS MORE EFFECTIVELY FROM THE RESOURCES AVAILABLE TO THEM, E.G., BY REDUCING THE VARIETY OF PRODUCTS AND USING SUBSTITUTE FUELS, BY RESTRICTING THE USE OF PRODUCTS FOR PARTICULAR PURPOSES, BY DEVELOPING, IF POSSIBLE, NEW PRODUCING CAPACITY AND ADJUSTING REFINERY YIELDS;

CONFIDENTIAL

CONFIDENTIAL

PAGE 06 STATE 225320

(G) TO COORDINATE THE REQUIREMENTS OF MATERIALS AND EQUIPMENT NEEDED TO MAINTAIN ESSENTIAL SUPPLIES TO MEMBER COUNTRIES, AND TO MAKE RECOMMENDATIONS TO THE APPROPRIATE AUTHORITIES;

(H) TO COLLECT ESSENTIAL INFORMATION FROM MEMBER COUNTRIES AND TO CONVEY DECISIONS AND INFORMATION TO THEM;

(I) TO MAINTAIN A STRONG LIAISON WITH THE DEFENSE SHIPPING AUTHORITY IN ORDER TO ENSURE MAXIMUM EFFICIENCY IN THE RESOLUTION OF SHIPPING PROBLEMS.

E. THE PPC IS INVITED TO:

1) NOTE THE PAPER SUBMITTED BY THE UNITED STATES;

2) ARRANGE FOR THE REVIEW AND, AS NECESSARY, REVISION OF THE TERMS OF REFERENCE FOR THE NWO, AND;

3) REQUEST THAT A REPORT ON THE STATUS OF THE TOR REVIEW BE MADE AT THE SPRING 1975 MEETING OF THE PPC.
INGERSOLL

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, MEETING AGENDA, PETROLEUM, EMERGENCY PLANNING, COMMITTEES
Control Number: n/a
Copy: SINGLE
Draft Date: 11 OCT 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE225320
Document Source: CORE
Document Unique ID: 00
Drafter: JHKING
Enclosure: DG ALTERED
Executive Order: GS
Errors: N/A
Film Number: D740290-0680
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741051/aaaabrhs.tel
Line Count: 270
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: (A) AC/98-D/727; (B) AC/98-WP/96 (RE, VISED);
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 04 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <04 APR 2002 by boyleja>; APPROVED <30 JUL 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CIVIL EMERGENCY PLANNING: TERMS OF REFERENCE -- FOR THE NATO WARTIME OIL ORGANIZATION (NWOO)
TAGS: MPOL, US, NATO
To: OIC PTC
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005